

**PALM BEACH COUNTY CRIMINAL JUSTICE COMMISSION
LAW ENFORCEMENT PLANNING COUNCIL
MINUTES**

Thursday, June 23, 2022 - 9:30 a.m.

**Palm Springs Village Hall
226 Cypress Lane
Palm Springs, FL**

Members Present

Chief Javaro Sims, Chairman, Delray Beach Police Department
Chief Sarah Mooney, PBC School District Police Department
Chief Robert Mangold, Atlantis Police Department
Chief Michele Miuccio, Boca Raton Police Department
Chief Sean Brammer, Florida Atlantic University Police Department
Chief Sean Scheller, Lantana Police Department (Represented by Commander Thomas Mitchell)
Chief Nicholas Caristo, Palm Beach Police Department
Chief Thomas A. Ceccarelli, Palm Springs Public Safety Department
Interim Chief Josh Lewis, Riviera Beach Police Department
Christopher Caldwell, Assistant Special Agent in Charge, Federal Bureau of Investigation
Sheldon Burkett, Assistant Special Agent in Charge, Drug Enforcement Administration
Mike Barbercheck, Assistant Special Agent in Charge, Bureau of Alcohol, Tobacco, Firearms & Explosives

Members Absent

Chief Gus Medina, Vice Chairman, Tequesta Police Department
Chief Richard Jenkins, North Palm Beach Police Department
Interim Chief Joe DeGiulio, Boynton Beach Police Department
Chief Ed Allen, Gulf Stream Police Department
Chief Craig Hartmann, Highland Beach Police Department
Chief Brian Smith, Juno Beach Police Department
Chief David England, Jupiter Police Department
Chief John Pruitt, Jupiter Inlet Colony Police Department
Chief Wes Smith, Lake Clarke Shores Police Department
Chief Carmen Mattox, Manalapan Police Department
Chief Richard Jones, Ocean Ridge Police Department
Chief Clint Shannon, Palm Beach Gardens Police Department
Chief Frank Adderley, West Palm Beach Police Department
Honorable Sheriff Ric Bradshaw, PBC Sheriff's Office
Major Robert Chandler, Florida Highway Patrol
Troy Walker, Special Agent in Charge, Florida Department of Law Enforcement
Eric Jester, Resident Agent in Charge, Florida Department of Law Enforcement
Bill Fraser, Chief Investigator, State Attorney's Office 15th Judicial Circuit
Major Dustin Bonds, Florida Fish & Wildlife Commission
Captain Frank Briganti, Bureau of Insurance Fraud
Lieutenant Kent Stanton, Florida Division of Alcoholic Beverages & Tobacco
Eric Chan, Assistant Special Agent in Charge, U.S. Immigration and Customs Enforcement

Assistant Chief Deputy Dan Torchia, U.S. Marshals Service
Brian Deer, Resident Agent in Charge, U.S. Secret Service
David Brant, Supervisory Special Agent, Internal Revenue Service
Pete Garcia, Federal Security Director, Transportation Security Administration
Angel Belen, Patrol Agent in Charge, U.S. Border Patrol
Chief Robert Crawford, VA Health Administration

Advisory Members Present

Vincent Morton, Director, Criminal Justice Institute of Palm Beach State College (Represented by Quinten Tracy)
Dr. Wendolyn Sneed, Palm Beach County Chief Medical Examiner (Represented by Paul Petrino, Manager of Medical Examiner Operations)
Adam McMichael, Chief: Narcotics and Violent Crimes, United States Attorney's Office
Honorable Dave Aronberg, State Attorney, 15th Judicial Circuit
Michelle Johns, Circuit Administrator, Florida Department of Corrections

Advisory Members Absent

Anthony LaCosta, Managing Assistant United States Attorney
Shawn Fagan, CJSTC Field Services Specialist, Florida Department of Law Enforcement
Gregory Starling, Chief Probation Officer, Florida Department of Juvenile Justice
Stephanie Tew, Chief Assistant, Attorney General's Office of Statewide Prosecution
Julie Hogan, Deputy Statewide Prosecutor

Guests

Tara Applebaum, Executive Director, Safety 4 Life Foundation
Lisa Williams-Taylor, Ph.D. Chief Executive Officer, Children's Services Council
Angelique Pickett, Intelligence-Led Policing Manager, Boca Raton Police Department
Major Mark Alexander, Palm Beach County Sheriff's Office
Colonel Robert Allen, Palm Beach County Sheriff's Office
Captain Randy Foley, Palm Beach County Sheriff's Office
Sarah Freglette, Juvenile Court Case Manager at Fifteenth Judicial Circuit
Darrell K. Hunter, M.A., Assistant Chief of Police, Delray Beach Police Department
Major Mike Waites, PBC School District Police Department
Scott Penney, Chief Investigator of the Public Defender's Office
Captain John Crane-Baker, Delray Beach Police Department
Lieutenant Dan Wilkinson, Palm Beach Police Department
Lieutenant Rodney Stevenson, Delray Beach Police Department
Captain Michael Moschette, Delray Beach Police Department
Dennis Weiner, Assistant Chief, PBC School District Police Department
Louis Tomeo, Director - Court Operations, Criminal Court Services
Latronda Hayes, Manager Court Services, Palm Beach County Justice Services, Public Safety
Craig Williams, Chief Assistant State Attorney, State Attorney's Office
Marc Freeman, Public Information Officer, State Attorney's Office
Jill Sorensen, Director of Children's System of Care, Southeast Florida Behavioral Health Network

CJC Staff Present

Regenia Herring, Executive Director
Katherine Shover, Interim Manager of Criminal Justice Programs
Dawn Caveness-Davenport, Criminal Justice Analyst

- I. **Opening comments/Updates by Chief Javaro Sims, Chairman.**
 - A. Congratulations to Lieutenant Rodney Stevenson, who is being promoted to Captain for Delray Beach Police Department.
 - B. Welcome to Assistant Special Agent in Charge, Christopher Caldwell, Federal Bureau of Investigation in West Palm Beach.
 - C. Reminder the Law Enforcement Planning Council will be off in July.
- II. **Roll Call by Katherine Shover, Interim Manager of Criminal Justice Programs**
- III. **Welcome to Tara Applebaum, Executive Director, Safety 4 Life Foundation**, an organization that focuses on teen safety in private schools, public schools, and hosts community events. Safety 4 Life Foundation expands beyond road safety to include internet safety, human trafficking prevention, and safe law enforcement interactions for new drivers.
- IV. **The Agenda/Minutes** were approved by unanimous consent. The motion was made by Chief Michele Miuccio and seconded by Chief Sarah Mooney.
- V. **Presentations/Updates**
 - A. **Palm Beach County School & Community Safety Recommendations:** *Captain Randy Foley, Chair, and Lisa Williams-Taylor, PH.D., Vice-Chair of the PBC School & Community Safety Initiative, and CEO, Children's Services Council*, presented the findings of the Palm Beach County School & Community Safety Initiative to prevent future mass acts of violence in Palm Beach County (PBC). The subcommittee was formed after the Parkland school shooting when the Criminal Justice Commission (CJC) determined that school safety was a top priority at the Annual Planning Meeting in February 2018. After the CJC referred this item to the LEPC, Judge Martz was appointed as the Chair of the committee in 2018 and served in that position until September 2021. The committee's mission was to address gaps in coordinated emergency responses, the delivery of trauma-informed services to schools and communities involving mass tragedies, review legislation, and make recommendations for improvements. Initially, a law enforcement track was created, and a symposium was held in October 2018 for lead trainers of law enforcement and fire rescue to discuss best practices. The law enforcement track was placed on hold as the PBC Chiefs Association worked on the Active Shooter Hostile Event Response (ASHER) Countywide Standard Operating Guideline with Fire Rescue. The Behavioral Health track was established in November 2018. The two committees later merged to work on this initiative.

Captain Foley and Lisa Williams-Taylor, Ph.D. recognized all participating agencies for their dedication and commitment to addressing school and

community safety. After the Parkland tragedy, the Palm Beach Sheriff's Office (PBSO) applied for a Bureau Justice of Assistance (BJA) grant. One of the first goals was to create a task force. Instead of creating a separate committee, it was determined that this PBC School & Community Safety group could serve that role. One of the first initiatives within the grant was to create a robust public awareness and education campaign that was called Palm Beach County Aware and Care. A website was launched in August 2021 that provides the community with resources and services to help prevent mass violence. Other marketing materials including billboards, bus stops, magnets, and flyers were created for the awareness campaign. In August 2022, more information will be distributed about PBC Aware and Care through the water utility bills which will reach 10,000 people per day and 600,000 total.

Captain Foley, Chair and Lisa Williams-Taylor, Ph.D., Vice Chair were appointed to serve as the leadership for the committee in October 2021. A new format was initiated by Captain Foley at that time to examine all points of the system including prevention, intervention, and reaction. The prevention group's charge was to identify gaps in current efforts to educate the community on how to report threats and suspicious activities, as well as to identify community mental health resources. The purpose of the intervention group was to identify gaps in the current efforts to mitigate community threats through the use of law enforcement intervention and support from mental health providers. The focus of this group was on communication, information sharing, and efficient utilization of community resources. The reaction group was created to identify gaps in current efforts to respond to mass casualty incidents or critical incidents in our community with a combined effort from first responders and mental health providers.

A complete list of the recommendations was provided. A few of the recommendations were highlighted for each group.

Prevention Group

- Community Awareness
- Trauma training for parents

Intervention Group

- Mobile Response Team - deep dive
- Explore alternate transportation and funding for non-violent baker-acts

Reaction Group (Led by law enforcement)

- Charter Schools & Private Schools - explore response plans & communication list

- Preliminary IAP (Incident Action Plan) - permitting process for large events over a certain threshold
- Functional based training for individual components of FASCC and ASHER

Additional information was provided about these recommendations. In terms of the trauma training for parents, that would be helpful so parents can identify if they are noticing any changes or have any concerns about their children. It is important to ensure people know where to go if they need help or resources. In addition, the group would like to examine the Mobile Response Team (MRT) to ensure that everyone is aware of the resources provided by MRT. Finally, the subcommittee would like to look at alternative transportation methods for non-emergency Baker Acts for non-violent persons.

Captain Foley advised that the reaction group included Fire Rescue, PBC School Police, PBC School Board staff, mental health providers, State Attorney's office Emergency Operations Center (EOC) Director, and law enforcement. One recommendation is the need for open and effective communication between Charter schools, private schools, and law enforcement. The second is the need for Incident Action Plans for all large events to ensure there is no conflict in the middle of a crisis. The last recommendation is the need for functional based training for individual components of the Family Assistance & Survivor Care Center (FASCC) and ASHER. The goal is to continue ongoing training to address after an incident such as bringing in community resources including the federal government. Also ensuring that victims and their parents receive services as needed. In closing, there are two upcoming events, the 5K is on September 17, 2022, at Okeeheelee Park, and a two-day Trauma Informed Care training in September 2022 provided by Policy Research Associates. Please see the meeting packet for additional information and recommendations prepared by the committee.

- B. **Palm Beach County Threat Management Team Update:** *Paul Allen, Supervisory Special Agent, Federal Bureau of Investigation Community* updated the LEPC on the focus of the PBC Threat Management Team (TMT), which is to counter targeted violence. The unit is co-led by SSA Allen and Captain Foley. SSA Allen provided an overview of the TMT. He noted that the pathway to targeted violence starts with a person having a grievance based on reality or fantasy and targeting someone or an entity based on that grievance. Individuals may be fed ideas or ideation online or through social media. Most people do not move past having grievances due to social anchors such as a positive role model, family, etc that hold them back from moving up the pathway to violence. Law enforcement may encounter someone where no law has been broken, but three years later, when the social anchors are no longer in place, the individual quickly moves up the pathway to violence. Mission planning to attack may take place on average

within days to months. The goal of the TMT is to stop individuals from moving up the pathway to violence to plan an attack. Targeted violence is not synonymous with mental illness as someone is diagnosed with mental illness. The majority of shooters have mental health issues and on average have six stressors in their lives such as loss of job, out of money, etc.

PBC TMT has four phases. Phase I is to build a team; this phase has been fully completed. PBC TMT is working with 16 federal, state, and local members. They have successfully completed operations under this concept. He was informed by the FBI BAU Headquarters that looks at this problem nationally that PBC has signed the first MOU in the nation. Phase II A consists of fully training and developing Threat Management Coordinator positions to handle targeted violence. These are typically sergeant level positions. The majority are full time positions, but some are part time. The intent is for them to be the subject matter expert for their agency. They are developing a list for certification. PBC TMT is also trying to develop a Threat Management Analyst, which is essential because most threats reside online. They have an Intel analyst working group. Phase II B is to create a Public Safety Advisory Group modeled after what San Antonio has developed to include individuals that aren't in law enforcement, such as clinical therapists, child care coordinators, etc., to get individuals the help they need. The hope is to have the Fire Department lead this entity. The second part of Phase II B is working with Universities to build a University Threat Working Group. Lastly, Phase II B works to build a relationship with K-12 partners. Unfortunately, they are seeing individuals planning targeted violence as young as nine years old. To address these relationships, the PBC School Board Police, Federal Bureau of Investigation (FBI), and PBSO Targeted Violence Unit will host a conference on July 13 and 14 for principals, assistant principals, and key administrators. The purpose is to create awareness and build relationships. The meeting will be held at Palm Beach Central High School. It is a one-day training you can choose to go on July 13 or July 14. SSA Allen invited LEPC members to attend the conference. The last phase is Phase III which is to enhance the Threat Management Coalition. The purpose is to continue outreach by partnering with the outreach teams such as faith based communities.

VI. New Business

- A. Palm Beach County School & Community Safety Law Enforcement Planning Council Recommendations to the Criminal Justice Commission:** Chairman Sims asked committee members to review the recommendations and provide input for the presentation to the Criminal Justice Commission. Director Herring asked for guidance regarding private schools because they are not covered under the PBC School District's jurisdiction, which creates a gap. She asked the LEPC to find ways to fill that gap. Chairman Sims asked for a vote to move forward with the recommendations as they will be presented to the CJC on September 26th. The

committee tabled the item for the next meeting to allow more time to review the recommendations. A copy of the PowerPoint and recommendations was included in the meeting packet for review by LEPC members. Director Herring noted that the recommendations are not for them to implement, but how to move into the next steps.

- B. FDLE Edward Byrne Memorial Justice Assistance Grant (JAG) Funding:** Director Herring advised that the CJC makes application on behalf of the county for state and federal JAG funding. Ms. Shover reported that the JAG direct has been released for local municipalities, but the countywide notice hasn't been released yet. The countywide letters will go out to municipalities once the solicitation is released. Director Herring asked if agencies could please review and sign the letters as quickly as possible so the application can be submitted. She noted that most of the funding is allocated to Reentry; however, she is pushing to reclaim some of the funding for law enforcement initiatives as that is only fair. She has allocated 10-15% for LEPC initiatives to use the funding to improve the system. So some of the funding should come back to the LEPC. Next year they will look at other issues and projects impacting law enforcement and communities. For example, they are looking at the outreach programs in Delray Beach, Boca Raton, and Riviera Beach to determine the impact on the community. They are in the planning phases and partnering with Florida Atlantic University (FAU) to evaluate these programs. It will be a three-year project. She asked for agencies to bring forward some of the issues they are facing when the committee meets again on August 25, 2022.

VII. Old Business - None

VIII. Liaison Updates

- A. Community Engagement Team:** Chairman Sims advised that they continue to assist the nine groups in establishing and accomplishing their goals. Director Herring reported that they will be presenting the nine initiatives to the PBC Board of County Commissioners, four will be most likely be managed in-house, and the other five will be focused on Reentry. One of which is looking at expanding Reentry into the Glades area. She noted that the workshop will provide an update from when they started with the policing forums to when they ended with the dialogues.
- B. Sexual Assault Response Team (SART):** Chief Miuccio reported that the law enforcement meeting was held in-person. There were a couple of issues that came up during the meeting in which officers weren't aware of the resources that were available for victims. She noted that it is a good forum for officers to discuss their cases and acquire information about how other agencies are addressing issues. The next meeting is posted. SART General Meeting- June 30, 2022 at 2:00 pm at

our SART Center- 4210 N and SART Law Enforcement Meeting- August 25, 2022 at 2:00 pm at SART Center 4210 N Australian Ave, West Palm Beach, FL, 33407

- C. **DV Coordinated Community Response (CCR):** Interim Chief Josh Lewis advised that the last meeting he attended had over 80 attendees. At the meeting, they discussed some of their legislative updates. Ms. Shover also mentioned that they provided an update on their grant. AVDA is hiring for Advocate and CCR Coordinator Positions under the Improving Criminal Justice Response (ICJR) grant. They are meeting to provide role clarification for advocates and legal entities as part of the Domestic Violence (DV) system in early August. The DV CCR will meet again on September 13, 2022 at 2 PM. Additionally, CJC staff is working on an evaluation with the Battered Women's Justice Project (BWJP) using DV trust fund dollars for a three-year evaluation.
- D. **Criminal Justice Institute/Trauma-Informed Care Training:** *Vincent Morton, Director, Criminal Justice Institute of Palm Beach State College*, no report. Director Herring noted that the Trauma-Informed Care train-the-trainer will take place in September 2022. They are looking at other criminal justice professionals to also attend including the State Attorney, Public Defender, Judiciary, Courts, and DOC. CJC staff will reach out to LEPC agencies to determine a headcount of who will attend the training. Policy Research Associates recommends two people per agency. CJI will also be providing the training to new recruits.
- E. **Communications/Interoperability:** *Chief Robert Mangold* reported that the MPSCC will be rolling out the final three sites to finish the School Board coverage in the south end of the county.
- F. **School & Community Safety Subcommittee:** *Captain Randy Foley*- Nothing additional to report
- G. **FIBRS Transition:** *Chief Richard Jones*-Not present
- H. **State Attorney's Office:** *Craig Williams, Chief Assistant State Attorney, State Attorney's Office*, discussed Marsy's Law and asked for updates from law enforcement agencies concerning the language update on PC affidavits. Chairman Sims will inquire with the PBC Chiefs to determine if they are having any issues implementing the new language into their documents. Craig Williams acknowledged Captain Foley, stating their behavioral health team is phenomenal. They have been proactive, and he believes that they are preventing mass violence. Not only do they stop it, but they also follow up with the individual. Dave Aronberg mentioned when the funding came up for the behavioral health team that the governor vetoed the funding so the Sheriff is paying for the team. He noted that it has been very successful and a national model.
- I. **Palm Beach County Sheriff's Office:** *Chief Deputy Frank DeMario* - No report

J. **Palm Beach County School District Police Department:** *Chief Sarah Mooney, PBC School District Police Department*, Chief Mooney has been looking at what is working and needs improvement within the school district. Communication with the different agencies is one of the issues that needs improvement—also, giving law enforcement access to the school’s campuses. Throughout the summer, they are working on updating campus security. Please reach out to her if you need access cards. School safety is short-handed and they will reach out to law enforcement to assist with coverage. Chief Mooney has plans for more joint training with law enforcement in the county and school safety officers due to new drills on the campus that are mandatory. Please reach out to her if you have any questions or suggestions.

K. **State and Federal Updates:** Chairman Sims introduced *Chief Adam McMichael: Narcotics and Violent Crimes, United States Attorney’s Office*, who is new to the position.

IX. **Member comments:** Ms. Shover mentioned if you are interested in setting up a table at the 5K, please let her know.

X. **Attachments**

A. Palm Beach County School & Community Safety Presentation and Recommendations

B. Palm Beach County Threat Management Team Update

C. SART Update

D. DV CCR Update

XI. **Next Meeting:** August 25, 2022 9:30 AM at Palm Springs Village Hall

XII. **Adjournment**